



# **Pedagogy of the Unknown: Preparing in a State of Uncertainty**

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# A Sri Lankan story from Theravada Buddhism

A series of tidal waves striking down a beautiful island

A first tsunami hits the island and half of the population dies

New people arrives and starts to live in the island with the other half of the residents that had survived

They do not listen the warnings issued by the former residents and begin to drink alcohol, fill the land with refuse and defecate all over without cleaning up

The Gods are offended and conspire to have the ocean wash everything away

A compassionate God warns the residents while a rival deity tells them to ignore the warning

The inhabitants divide into two groups:

- the first group follows an improvident leader who ignores the God's advice
- The second group follows a more judicious leader who builds a boat and equips it

A second tsunami strikes the island

Little by little every person who did not seek refuge on the boat is entirely submerged

# The educational aspects of the story

## ✓ The importance of prevention and effective response

Knowing ahead of time the probability that something will occur, predicting its effects and circulating this information through alarm systems are vital factors

## ✓ Preparation also play a fundamental role

The last hope of salvation from a threat that can only be mitigated through proactive measures

## ✓ Disasters are selective

From the Latin world “dis-astrum” = taking the protection of the stars away from insensitive humans



The educative value of the story allows me to introduce the topic of my presentation

## **DISASTER EDUCATION**

Experiences of teaching/learning aimed at promoting skills that help people to survive in cases of catastrophe

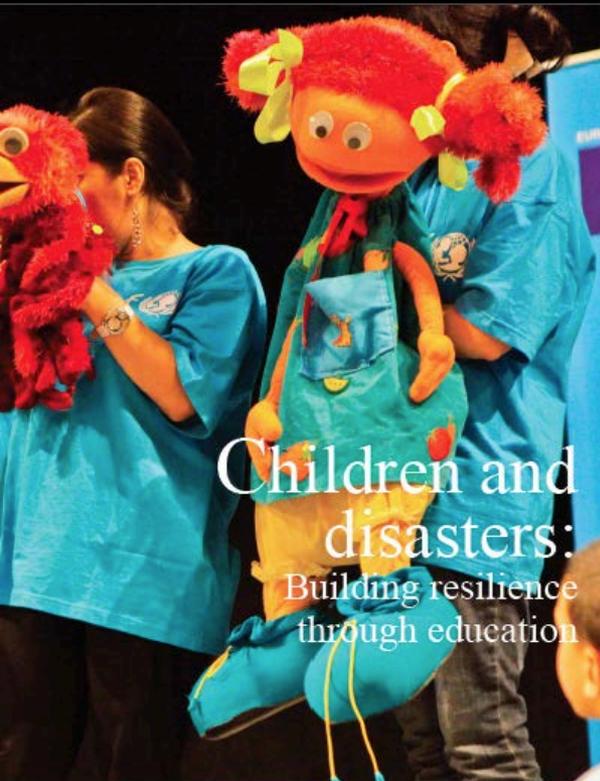
Disaster education includes not only school-based initiatives, but also public information campaigns, family and community learning, adult education and popular culture (J. Preston 2012)

And it makes use of a wide range of pedagogical tools in preparing for disasters

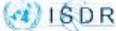
# Research methodology

Educational systems	Learning contexts	Data Sources	Data collection techniques	Types of data
FORMAL	DE at the institutional level  (DE initiatives targeting schools in the form of teaching units and/or training laboratories)	Policy statements, educational guidelines and technical reports as well as didactic materials related to teaching/learning activities (training exercises, illustrated manuals, educational videos, interactive games <sup>1</sup> , etc.)	Documentary research methods (relevant documents are obtained and analyzed)	Documentary data collected from the internet: web pages, online library resources <sup>2</sup> (from the websites of both governmental and non- governmental organizations: USAID, Red Cross, Care, Save the Children, etc.)
NON-FORMAL	Community-based education  (Training courses, workshops and participatory learning exercises at national and community levels)	Policy statements, educational guidelines and technical reports as well as didactic materials related to teaching/learning activities (training exercises, illustrated manuals, educational videos, interactive games, etc.)  In-depth/unstructured interviews, semi-structured interviews, informal colloquia, group discussions, observational and reflective field notes, photographs	Documentary research methods (relevant documents are obtained and analyzed)  Overt participant observation	Documentary data collected from the internet: web pages, online library resources (from the websites of both governmental and non- governmental organizations: USAID, Red Cross, Care, Save the Children, etc.)  Dialogical data collected in the course of on-site ethnographic encounters
INFORMAL	Accidental learning in everyday life: daily-practice based  (Conversation and informal communication in family, temple, work and social life spheres)	In-depth/unstructured interviews, informal colloquia, group discussions, observational and reflective field notes, photographs	Overt participant observation	Dialogical data collected in the course of on-site ethnographic encounters

# Some examples



Children and disasters:  
Building resilience through education

[www.ausaid.gov.au](http://www.ausaid.gov.au)



**Australian Government**  
AusAID

## The Tsunami disaster: Australia responds

A GLOBAL EDUCATION RESOURCE  
TEACHERS' NOTES TO ACCOMPANY DVD

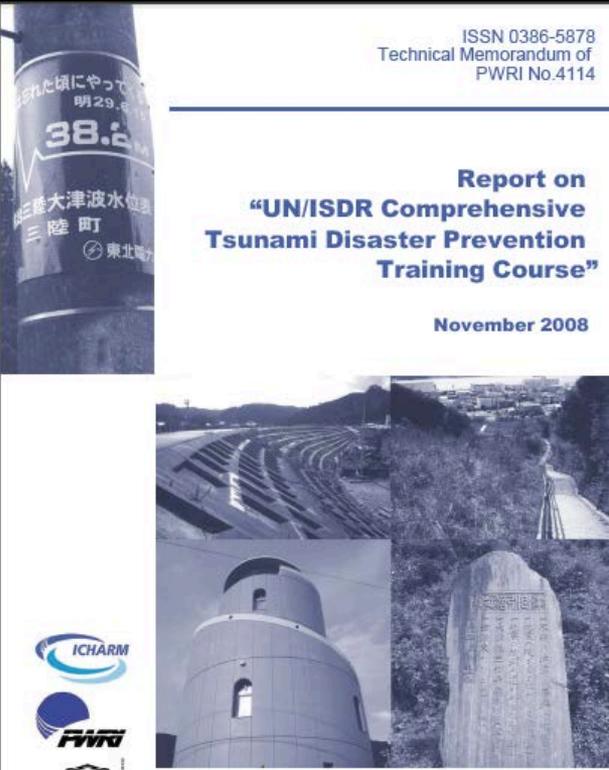


[www.ausaid.gov.au](http://www.ausaid.gov.au)

ISSN 0386-5878  
Technical Memorandum of  
PWRI No.4114

### Report on “UN/ISDR Comprehensive Tsunami Disaster Prevention Training Course”

November 2008



**Public Works Research Institute**  
International Centre for Water Hazard and Risk Management  
under the auspices of UNESCO (ICHARM)

# Disaster education materials

JUNE 2011

## EDUCATION IN EMERGENCIES AND POST-CRISIS TRANSITION



2010 CONSOLIDATED PROGRESS REPORT  
TO THE GOVERNMENT OF THE NETHERLANDS  
AND THE EUROPEAN COMMISSION



## Disaster Education

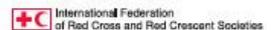


Building Research Institute (BRI)

National Graduate Institute for Policy Studies (GRIPS)

2007

## Children in disasters- Games and guidelines to engage youth in risk reduction





## Disaster Resilience Education and Research Roadmap for Europe 2030

An ANDROID Disaster Resilience Network Report



### ABOUT ANDROID

The ANDROID disaster resilience network was established in 2011 (Academic Network for Disaster Resilience to Optimise Educational Development). The network was set up to promote co-operation and innovation among European Higher Education and in doing so, to increase society's resilience to disasters of human and natural origin. An underlying tenet of ANDROID is that higher education should be more innovative, providing opportunities to work in close collaboration with industry, communities, humanitarian agencies, private sectors and other higher education institutions.

### An ANDROID Disaster Resilience Network Publication

This report has been produced with the financial assistance of the European Union. The contents are the sole responsibility of the Network consortium and can under no circumstances be regarded as reflecting the position of the European Union.

The ANDROID Network is funded under the EU Lifelong Learning Programme. With a budget of nearly €7 billion for 2007 to 2013, the programme funded a range of actions including exchanges, study visits and networking activities. Projects are intended not only for individual students and learners, but also for teachers, trainers and all others involved in education and training.

# A new phenomenon?



The strategic use of education in DRR is not a recent phenomenon. However...

in the past, training activities were almost exclusively aimed at **specialized personnel**:

*fire fighters, police forces, civil defence volunteers, Red Cross, relief workers, government officials, hazard managers and technicians.*

Training was characterized by a technical orientation and was provided by experts in a top-down manner.

# Disaster Education

'Race', Equity and Pedagogy

John Preston

Families and communities were targeted for the most part with **informational campaigns**, delivered through print and traditional media that focused on **promoting national security and civil defence/protection.**

(Preston, 2012)



# The Educational shift



Topics such as capacity building and teaching resilience and disaster preparedness at the grassroots level only recently have attracted a widespread political attention

## When did this process start?



The International Decade for Natural Disaster Reduction  
launched by the United Nations (UN) in the 1990s

# Hyogo Framework for Action 2005-2015

Building the Resilience of Nations and Communities to Disasters



**The importance of local capacity  
in responding to an emergency**

## Priority 3

‘disasters can be substantially reduced if people are well informed and motivated to adopt a culture of disaster prevention and resilience, which in turn requires the collection, compilation and dissemination of relevant knowledge and information on hazards, vulnerabilities and capacities’

**Community Learning from the bottom-up**

The International Decade of Education for Sustainable Development (2005–2014), led by UNESCO, has provided a long-term focus for moving this agenda forward

# An increasing investment in Education

These budget allocations have been presented as decisive measures that will make local populations more aware of the threat of natural hazards and better prepared before disasters strike.





# A universal passkey



The conviction that a permanent state of uncertainty requires an attitude of constant readiness which must be continuously reinforced through appropriate learning activities

From formal to non-formal learning settings

From local contexts to national and international arenas

At both the grassroots and policy level

In community-based projects as well as capacity building for non-governmental organizations, practitioners, school teachers and government officials.

# Disaster Education incorporated in schools





Emergency drills in school in Aceh Province

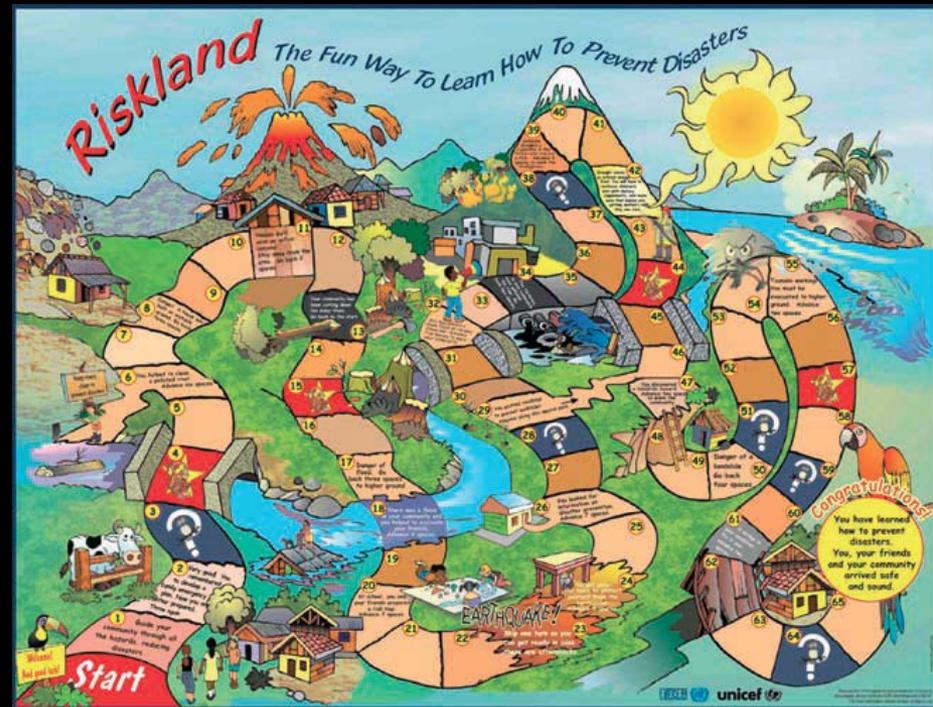
We might note the  
extensive use of drills



Summer camp, schools teach Tajikistan children to survive and save others in disaster situations

Simulations and so-called scenario exercises as a form of practical training for preparedness

# Types of educational tools



Numerous initiatives of DE are carried out in schools in the form of internet programs, teaching/learning units, fun initiatives (cartoons books, puzzles, games, etc.), simulations, and much more

This collection of tools is presented as collaboratively constructed and directed at the community

Water	Teachers	Clothing	Batteries	Tents	
Assessment teams	Medical supplies	Bulldozers and trucks	Plastic sheeting	Soap and towels	
Doctors	Planes	Radios	Toys	Blankets	
Money	Books	Food	Thongs	Ships	

## PART B

Here is a fuller list of some of the first things that organisations around the world will send to help victims of the tsunami. Give each one a rating (1 for highest priority, 4 for lowest) and be prepared to explain your choices in a class discussion.



The pictures below all show areas of Aceh in Indonesia after the tsunami. Label each one with the following information.

1. What type of photo is it – aerial, ground – level or satellite imagery?
2. What kind of information does it contain?
3. Which groups might use this photo to help them in planning relief efforts?



# Argument

This educational agenda is characterized by a high degree of standardization at both the linguistic level and that of mechanisms of action

Terms such as “preparedness” and “resilience” are becoming buzzwords and their use is progressively naturalized

Far from being a neutral technology of learning, DE represents a way in which identities and subjectivities are reinforced and formed



What kinds of individuals  
or populations best  
embody a culture useful  
to communicate messages  
concerning Disaster Risk  
Reduction Education?

The shift in emphasis **from the state to civil society**, from **technocrats to citizens** in DRR policies and practices (Rose, 1999)

Citizens as pure victims to be saved by the State



陕西省委书记赵乐际、省长袁纯清深入灾区指导抗震救灾工作

Beichuan Earthquake museum , China

Citizens as active survivors



# The recent paidocentric turn in DE

Let our children teach us!



A Review of the Role of Education and Knowledge  
in Disaster Risk Reduction

*Prepared by  
Ben Wisner*

*ISDR System Thematic Cluster/Platform on Knowledge and Education  
[www.unisdr.org/knowledge-education](http://www.unisdr.org/knowledge-education)*

*July 2006*

**Paidocentric** = centred on children  
(from the Greek language: “paidos”  
= children)

The International Strategy for  
Disaster Reduction (ISDR) volume  
*Let Our Children Teach Us!* (Wisner  
2006) effectively illustrates the  
recent paidocentric turn in DE,  
depicting youth as a motor of  
change for society as a whole.

Children's images are used in DE campaigns as a kind of 'mediatic megaphone' to convey the urgent need to spread this culture of preparedness in the society at large.

Beyond simply learning to better protect themselves, they are given the pivotal role of teaching and warning adults.

The stance we call 'governance through public responsibility' is here reformulated into what we might describe as 'governance through the responsabilization of children'.

## FEATURED EVENT

# THE RESILIENT FUTURE WE WANT: CHILDREN IN DISASTER RISK REDUCTION

Organized by: Plan International, Save the Children International, UNICEF, UNISDR, World Vision International

This interactive session will be centered around the voices of children, focusing on disaster risk reduction for children as well as with children. The session will promote disaster risk reduction priorities that are both expressed by and are relevant for children today and tomorrow, through a facilitated, constructive dialogue between children from disaster-prone contexts and adult disaster risk reduction stakeholders and decision makers representing governments, donors and international organizations on how we can work together to build the future we want.

The Children's Charter for disaster risk reduction and the Children's Roundtable from the 2011 Global Platform

highlighted what needed to be done to reduce disaster risk, following children's recommendations. This follow-up session will focus on how this can be achieved in practice, providing concrete examples of how this has been done successfully.

The expected outcomes of the session will include children's recommendations and priorities for the post-2015 framework for disaster risk reduction (HFA2), suggestions as to how children can further engage in processes up to 2015 and how we can work together to ensure that children become a prioritised and active stakeholder group in HFA2.

WEDNESDAY

22 May 2013

15:00 - 16:30

Room 4



Kids in a fisherman village, Indonesia  
Photo: Padi Bayuwinah

## An emblematic example: the story of Tilly Smith

The 11-year-old school girl who saved many tourists on Phuket, Thailand, thanks to a geography lesson that allowed her to recognize the warning signs of the tsunami a few minutes before it crashed down on the island's coasts in December of 2004.

Her bright face and the uniform she wears have been featured in the campaign to spread a culture of preparedness in the face of natural disasters.



The Tilly Smith case served as a motivating factor to launch the 2006–2007 campaign “*Disaster Risk Reduction Begins at School*”, which was co-sponsored by the UNISDR.



These images contribute in shaping public and professional representations of the victims of disasters as people that suffer and are incapable of recovering from disaster without external assistance





Prezi

The shift from  
vulnerability  
to resilience



WHY?



# Images of resilience



Survivors are usually represented as active individuals

They are portrayed in groups: while they are reconstructing their houses, seating together to produce an evacuation map, participating in a training workshop... They are “doing” something: working, learning...

# Questions

1. Is resilience the opposite of vulnerability?
2. Does a status of vulnerability imply a lack or low level of resilience?
3. Can we consider vulnerability and resilience instead as two interdependent factors?

# Critics

2. Walker and Cooper warn that resilience is becoming a new 'methodology of power'.

Indeed, resilience as a DRR educational strategy could be used to compensate for shortfalls in institutional response, thus forcing individuals and families to bounce back after a disaster with little or no external assistance

# The resilience paradigm

*The absence of clarity in its definition*

The resilience paradigm seems to be based on an **intangible** and difficult to define cultural capacity.

The frequent use of terms such as readiness , resourcefulness , and watchfulness gives a clear idea of this **open-endedness**

Is resilience an **intrinsic** (internal, endogenous, naturally emergent and context oriented) capacity of a system or a community impacted by disaster?

Or is resilience a **potential** ability that requires refinement?  
Something to be built and cultivated through education (“**learn** to bounce back” in case of disaster)? But through what methods?

## Conservative vs Transformative

Building a culture of resilience through learning might produce dubious results: What could happen if forms of political and economic exploitation at the expense of subaltern classes prove to be equally resilient to trauma

Which is the resilience-to-be-supported and which is the resilience-to-be-fought?

## The character and direction of change

The risk of giving rise to neoliberal trends capable of dismantling public educational systems, as occurred in post-Katrina New Orleans, where privatization moves led to the rise of charter schools (Saltman, 2007)

# Conclusion



It's important to develop an alternative discourse and alternative practices of DRR Education

DE could absolve public institutions of their responsibilities in a period of rising disaster capitalism, shifting those responsibilities to local population: **Protect yourself from hazards**



A chalkboard with a blue background and white chalk drawings of buildings and people. The drawings are scattered across the board, with some buildings appearing to be floating or falling. The overall style is simple and illustrative.

# Thank you

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# Personal references

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Benadusi M. (2013), *The Two-faced Janus of Disaster Management: Still Vulnerable Yet Already Resilient*, in “South East Asia Research”, special issue “Life After Collective Death: Part 2”, vol. 21, n. 3, pp. 419-438

Benadusi M. (2015), *Learning to Survive in Sri Lanka: Education and Training in Times of Catastrophe*, in Smeyers P., Bridges D., Burbules N., Griffiths M. (eds.), *International Handbook on Interpretation in Educational Research Methods*, New York: Springer, pp. 551-578